

# Effects of GHG Mitigation Policies on Global Agriculture: a CGE approach

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*Presented by Ben Henderson (FAO)*

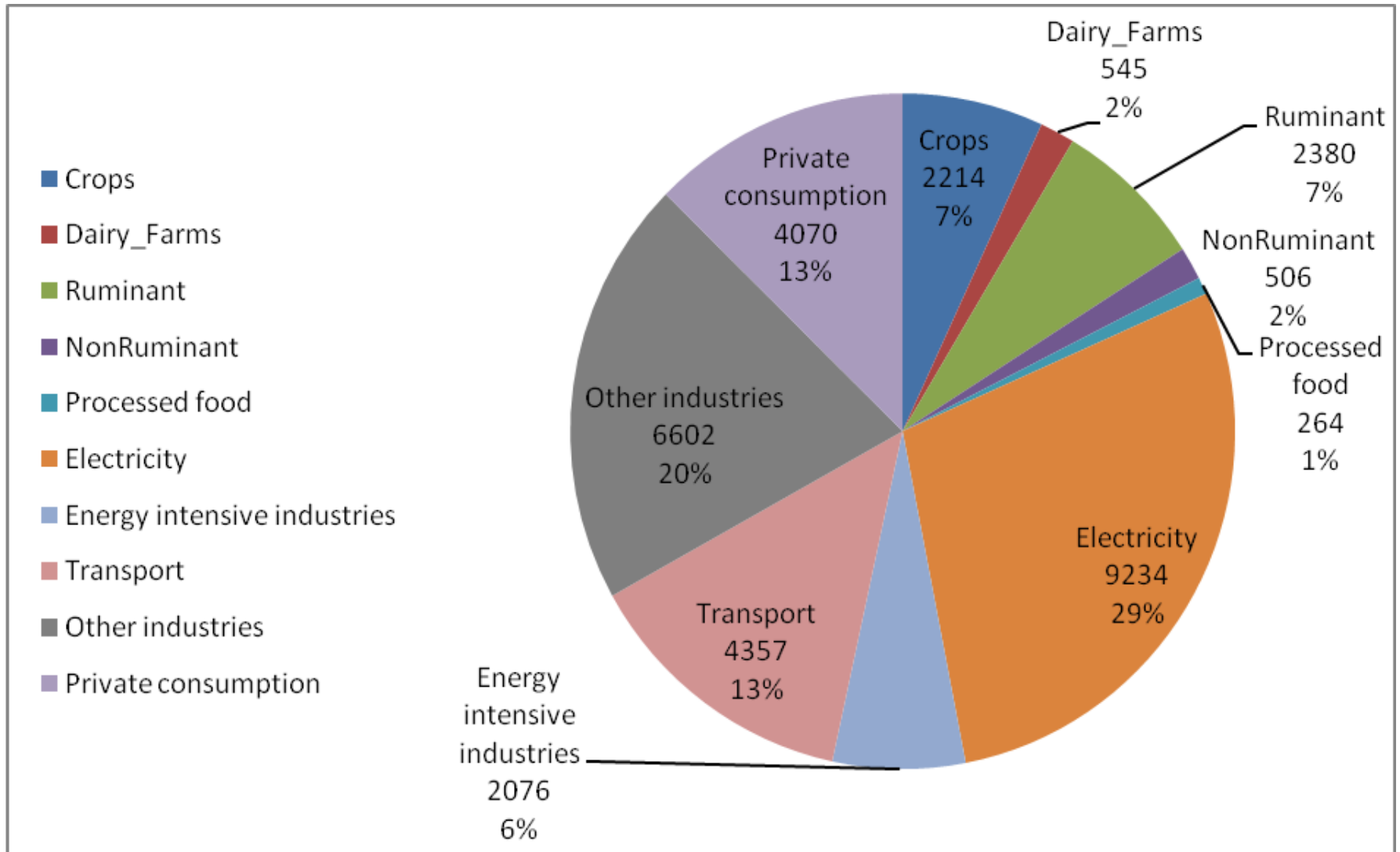
*To the OECD Expert Meeting on Climate Change, Agriculture and Land Use  
Modelling*

*9 February, 2011, Paris*

# Motivation

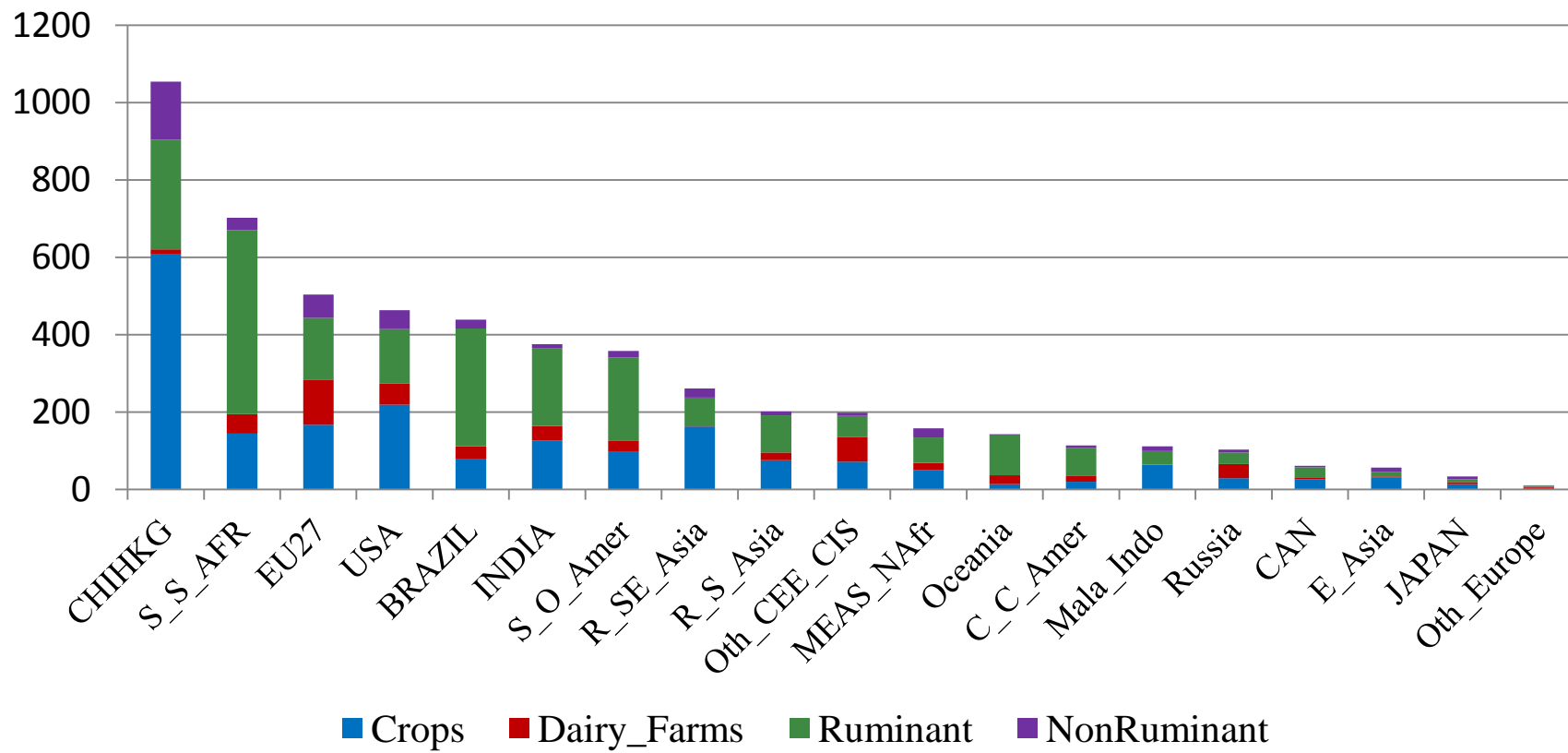
- **Limited analysis of land-based mitigation policies to-date**
- **We seek to contribute to this literature, shedding light on the following questions:**
  - **What is the relative contribution of agriculture and forestry to global GHG abatement?**
  - **How do global mitigation policies affect the pattern of agricultural production, consumption and trade?**
  - **What are the interactions between REDD (+afforestation) and agricultural activities?**
  - **What about leakage effects when developing countries do not participate in global climate policy?**
  - **What are the nutritional impacts of devoting additional land to GHG mitigation?**

# Global GHG emissions (MtCO<sub>2</sub>-eq) ignoring land use change emissions



Constructed from 2001 CO<sub>2</sub> and non-CO<sub>2</sub> GTAP data

# Ruminant sector & developing regions produce majority of agricultural non-CO<sub>2</sub> GHG emissions (MtCO<sub>2</sub>eq)



# Methodology: Overview

- **Global general equilibrium GTAP-AEZ-GHG model**
- **31 sector and 19 region aggregation of GTAP v.6 data base**
- **Heterogeneous land**
  - 18 Agro-Ecological Zones
- **Incorporates both non-CO<sub>2</sub> and CO<sub>2</sub> emissions**
  - non-CO<sub>2</sub> compiled in GTAP format for all sectors (Rose and Lee, 2009)
  - CO<sub>2</sub> emissions from fossil fuel combustion in all sectors (Lee, 2007)
  - Permits analysis of trade-offs between emission reduction in land using sectors and industrial activities
- **Fossil fuels abatement through energy substitution, reduction in size of energy intensive sectors**
- **Non-CO<sub>2</sub> mitigation in agriculture and forest carbon sequestration calibrated to partial equilibrium studies**

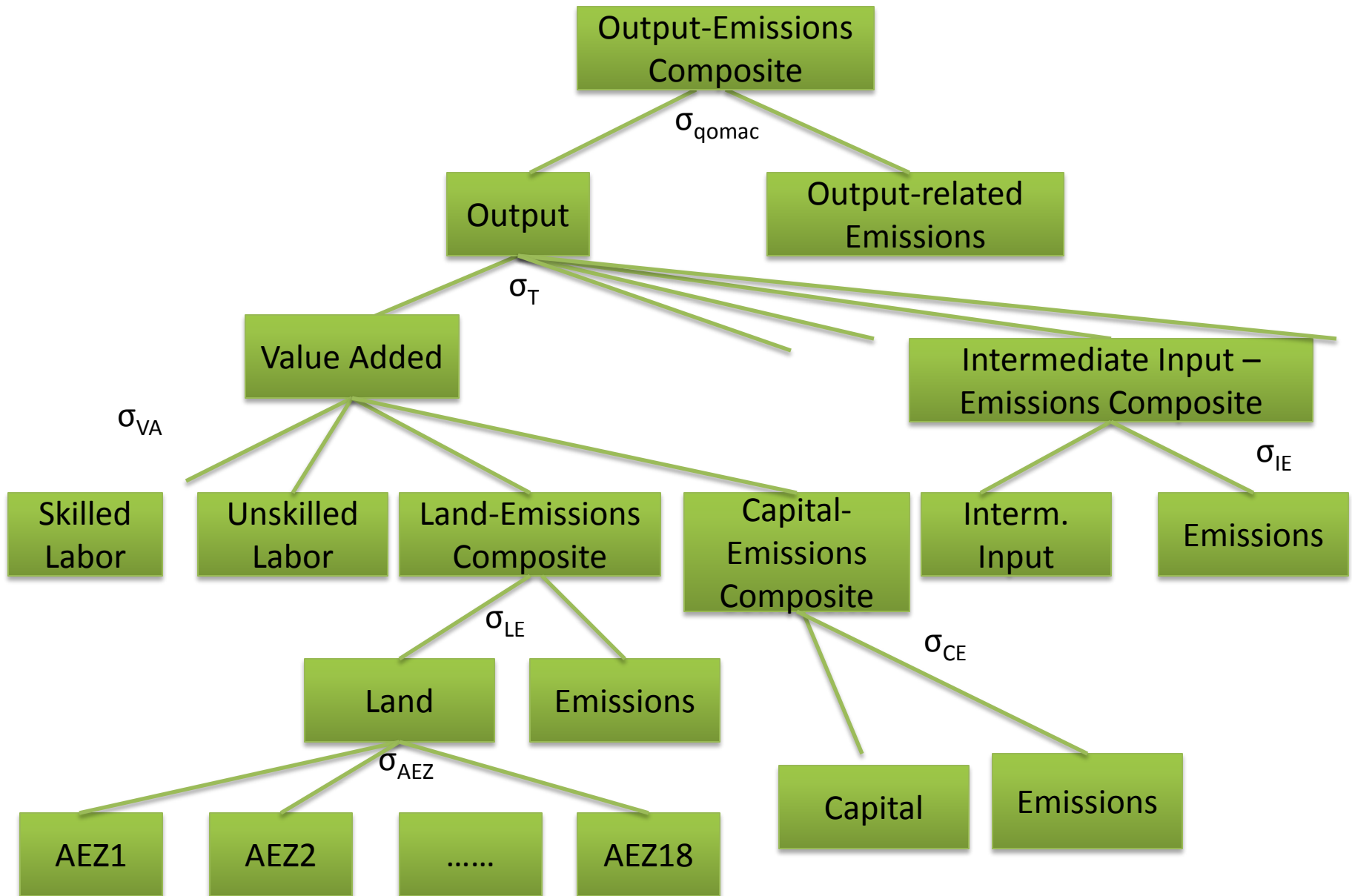
# Heterogeneous land

- **18 Agro-Ecological Zones**
  - 6 growing periods (6 categories x 60 day intervals)
  - 3 climatic zones (tropical, temperate and boreal)
- **The competition for land within a given AEZ across uses is constrained to include activities that have been observed to take place in that AEZ**
- **AEZs are inputs into a single national production function for each commodity**
- **Within AEZ, land supply across alternative uses is constrained via a nested CET frontier**
  - **First, allocation of land among three land cover types, i.e. forest, pasture, cropland**
  - **Then decision on the allocation of land between various crops (likewise) between dairy and ruminants**

# **What scope for *mitigation responses* in agriculture?**

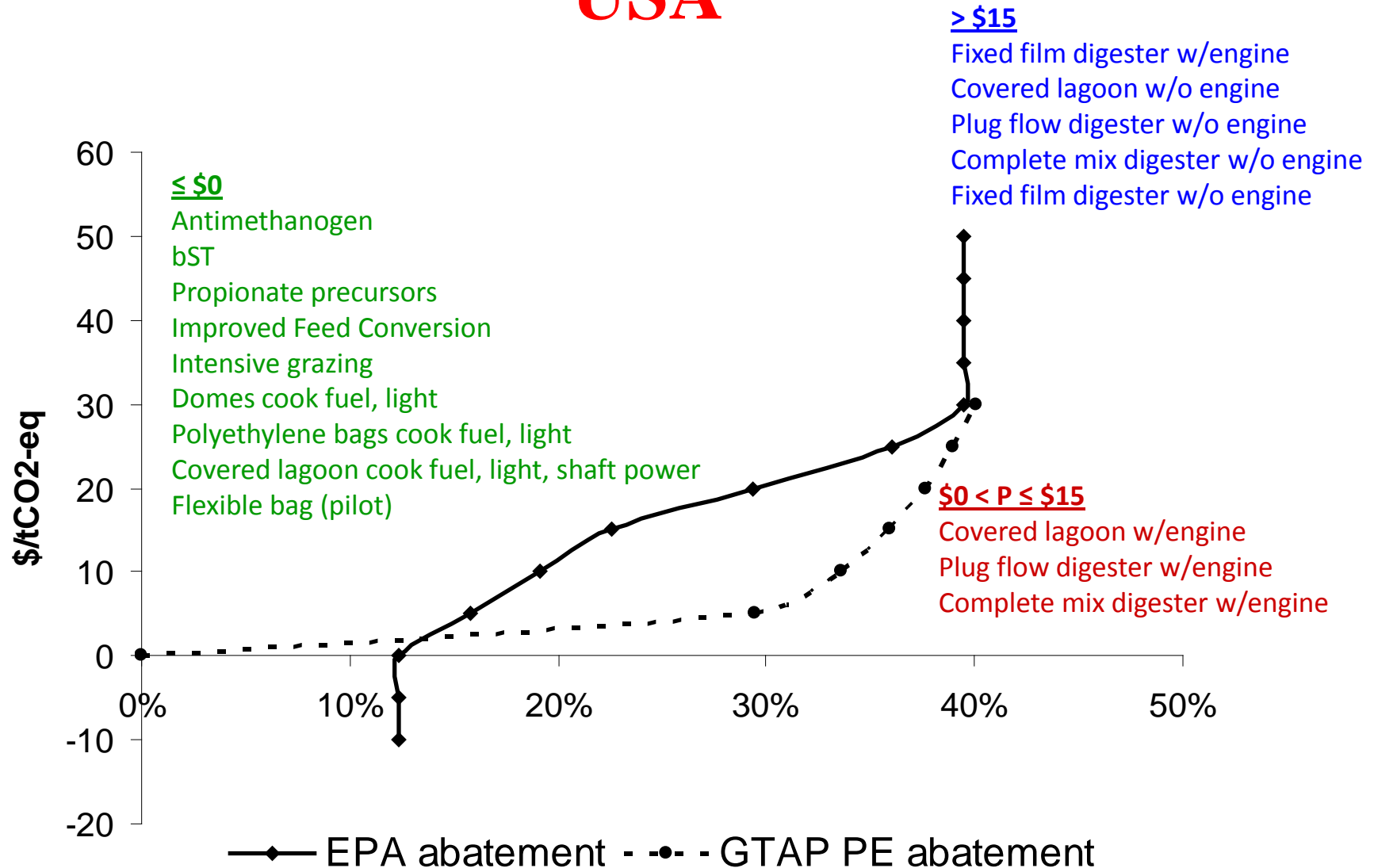
- **USEPA engineering-type mitigation cost estimates for key non-CO<sub>2</sub> emissions sources**
- **Three types of agricultural production mitigation responses**
  - **Associated with intermediate input use:**
    - **nitrous oxide emissions from fertilizer use in crops**
  - **Associated with primary factors:**
    - **methane emissions from paddy rice land**
  - **Associated with sector outputs:**
    - **emissions from agricultural residue burning**
- **Additional layer of parameters to allow for substitution between emissions and specific inputs**
  - **Changing emission intensity of inputs or of output**
  - **Preserving production structure while calibrating mitigation response**

# Agricultural sectors production structure





# PE calibration illustrated– Dairy farms USA



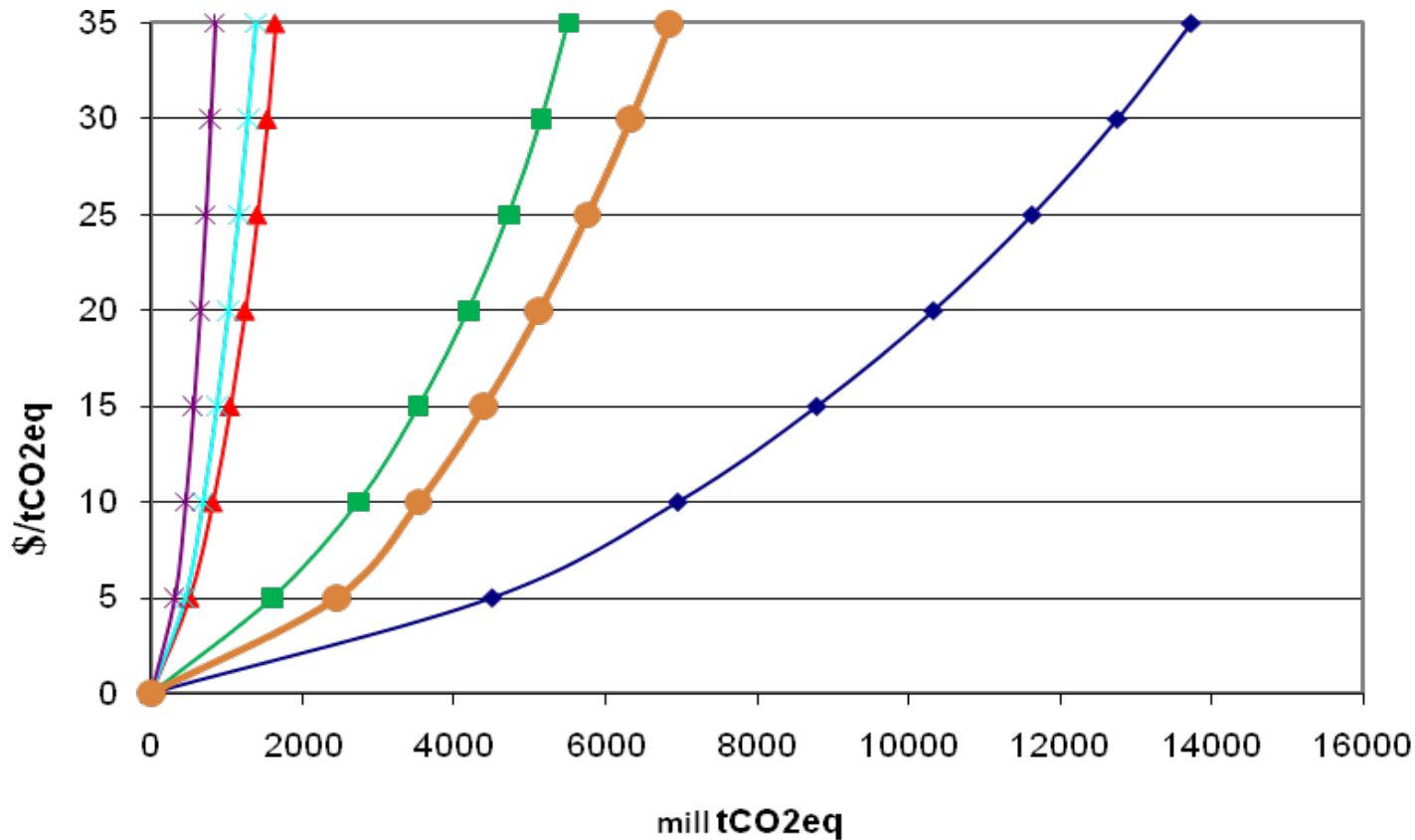
# Forest carbon supply curves

- **Modified Global Timber Model (GTM) of Sohngen and Mendelsohn (2007)**
  - Dynamic forward looking global PE model of forestry sector
  - Maximizes the NPV of economic surplus in timber markets
- **Carbon sequestration supply curves**
  - Introduce a range of carbon prices in the GTM
  - GTM is long-run model, but we focus on the first 20 years
  - Calculate 20 year annuity based on cumulative carbon sequestration
- **Decompose forest carbon stocks changes into intensive margin and extensive margin**
  - Intensive margin (manage existing forest lands for increased carbon)
  - Extensive margin (increase forest land cover or avoid deforestation)

# We use our framework to explore the impacts of alternative mitigation scenarios (all 27 \$/tCO<sub>2</sub>eq)

| Scenario | Forest carbon seq. subsidy |             | Carbon tax |             | Agricultural abatement subsidy |
|----------|----------------------------|-------------|------------|-------------|--------------------------------|
|          | Annex I                    | Non-Annex I | Annex I    | Non-Annex 1 | Non-Annex I                    |
| A1tax    | ✓                          | -           | ✓          | -           | -                              |
| A1tax-F  | ✓                          | ✓           | ✓          | -           | -                              |
| Gtax-FS  | ✓                          | ✓           | ✓          | ✓           | ✓                              |
| Gtax-F   | ✓                          | ✓           | ✓          | ✓           | -                              |

# Combined mitigation possibilities can be summarized in a GE global GHG annual abatement curves (GtaxF)

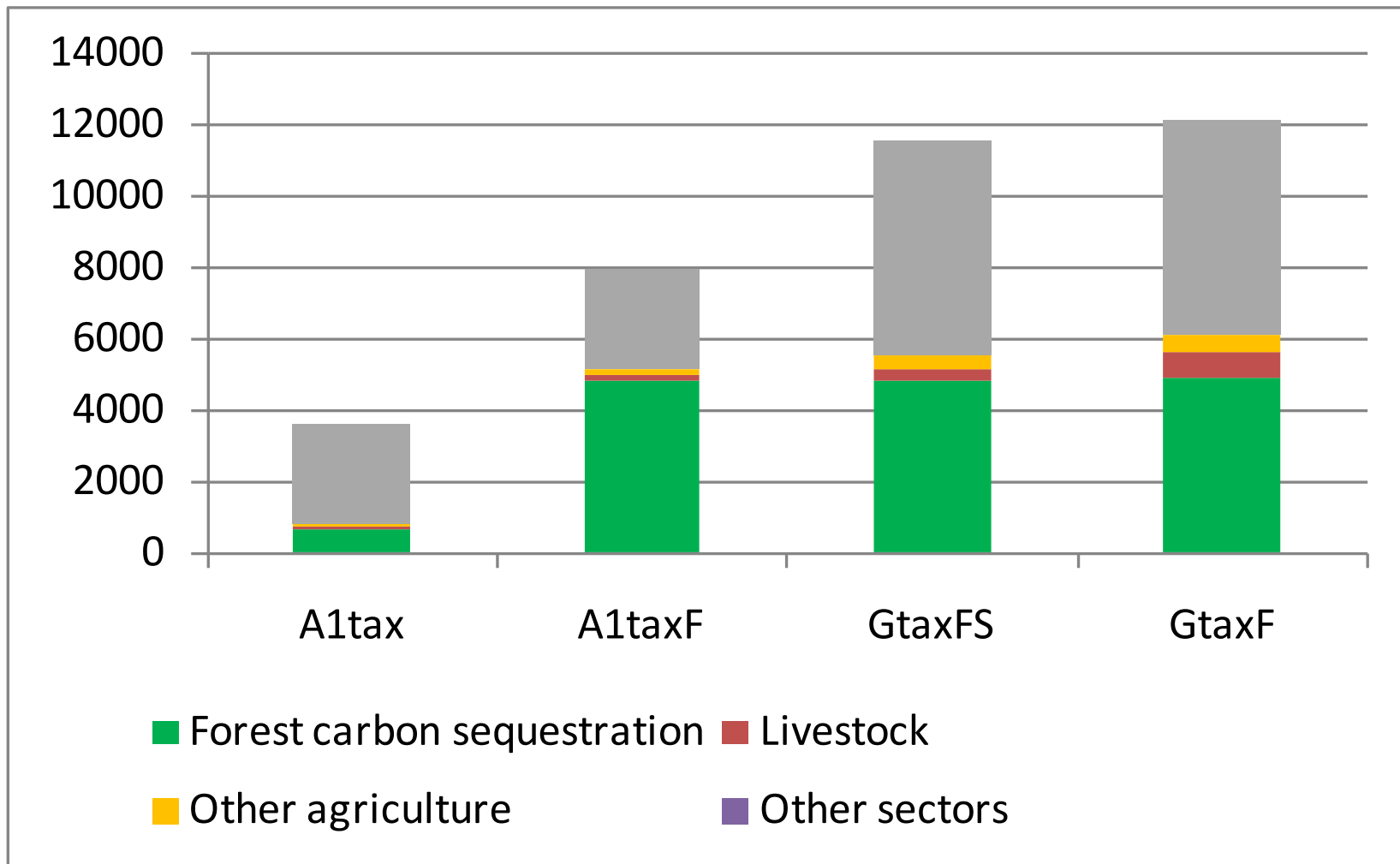


Agr & forestry account for about half of GHG abatement at \$27/tCO<sub>2</sub>eq



Note: Agricultural soil carbon not yet included

# Preliminary results: Abatement summary (MtCO<sub>2</sub>eq)



# Preliminary results:

## Abatement summary (MtCO<sub>2</sub>eq)

| Abatement source            |                | Scenarios |         |         |        |
|-----------------------------|----------------|-----------|---------|---------|--------|
|                             |                | A1tax     | A1tax-F | Gtax-FS | Gtax-F |
| Total land abatement        | Global Annex I | 856       | 5,171   | 5,975   | 6,106  |
|                             |                | 1,020     | 972     | 1,115   | 916    |
| Forest carbon sequestration | Global Annex I | 632       | 4,790   | 4,789   | 4,902  |
|                             |                | 722       | 699     | 696     | 686    |
| Agriculture                 | Global Annex I | 224       | 381     | 797     | 1,204  |
|                             |                | 298       | 273     | 268     | 230    |
| (Livestock)                 | Global Annex I | 106       | 229     | 389     | 745    |
|                             |                | 163       | 155     | 151     | 119    |

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**Global land-based emissions leakage**  
 $(1,020 - 856) / 1,020 * 100 = 16\%$

**Agricultural emissions leakage = 25%**

# Preliminary results:

## Abatement summary (MtCO<sub>2</sub>eq)

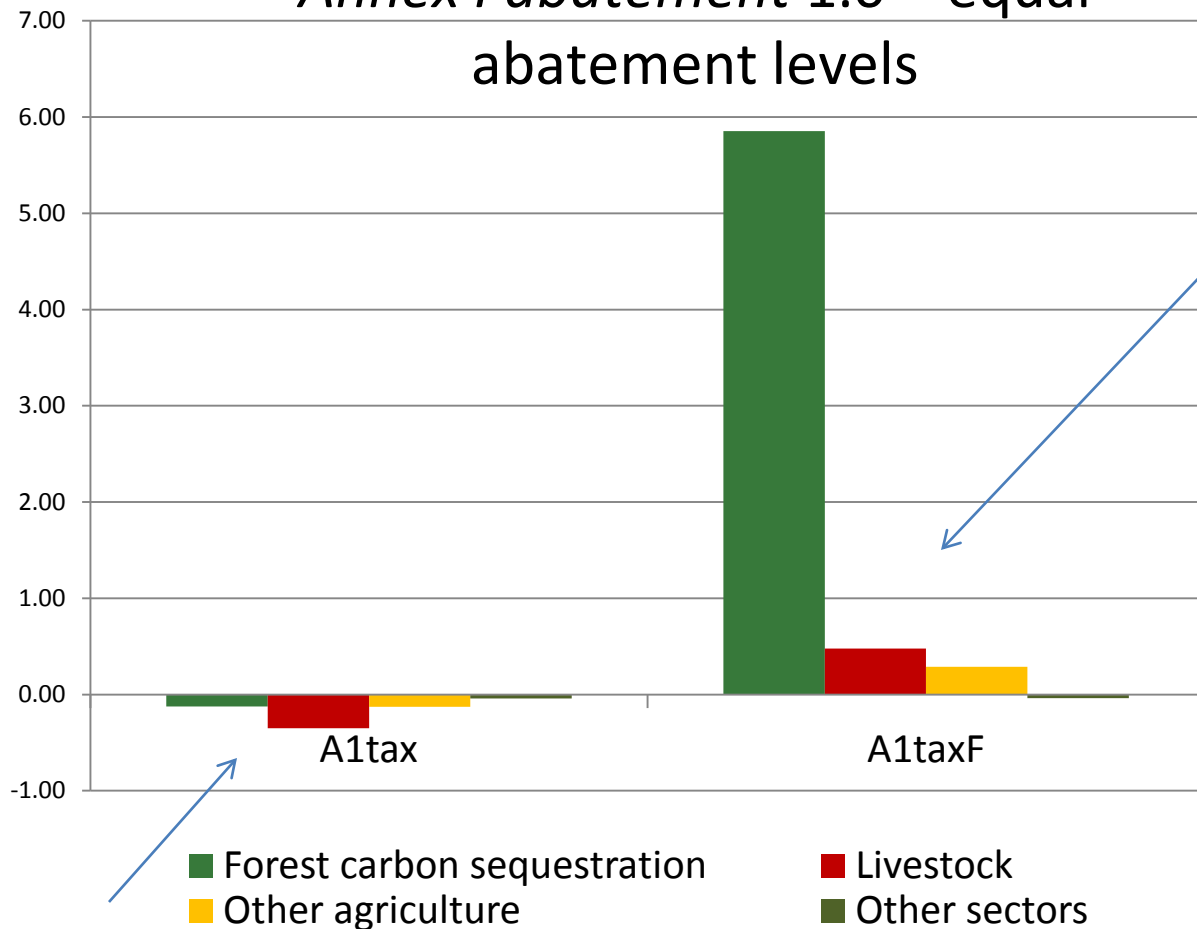
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↑  
**Leakage eliminated**



# Leakage of emissions under A1tax is eliminated with forest seq. subsidy

Non Annex I abatement *relative to Annex I abatement* 1.0 = equal abatement levels



Leakage is eliminated; some & additional agric abatement without carbon tax when forest carbon sequestration subsidy is implemented;

Leakage = increased emissions in non-Annex 1 regions

# Preliminary results:

## Abatement summary (MtCO<sub>2</sub>eq)

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**109% increase in global agric mitigation**

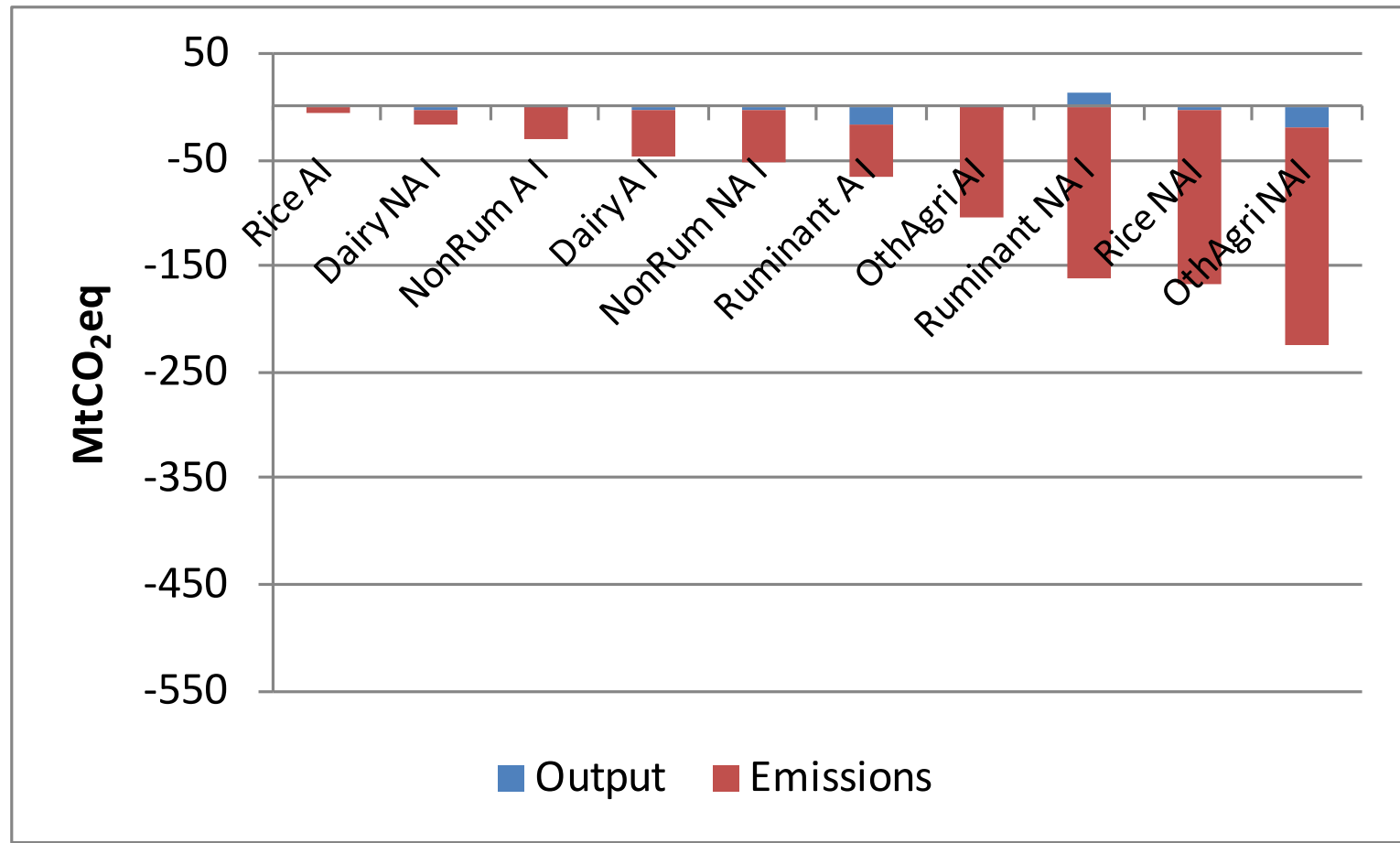
# Preliminary results:

## Abatement summary (MtCO<sub>2</sub>eq)

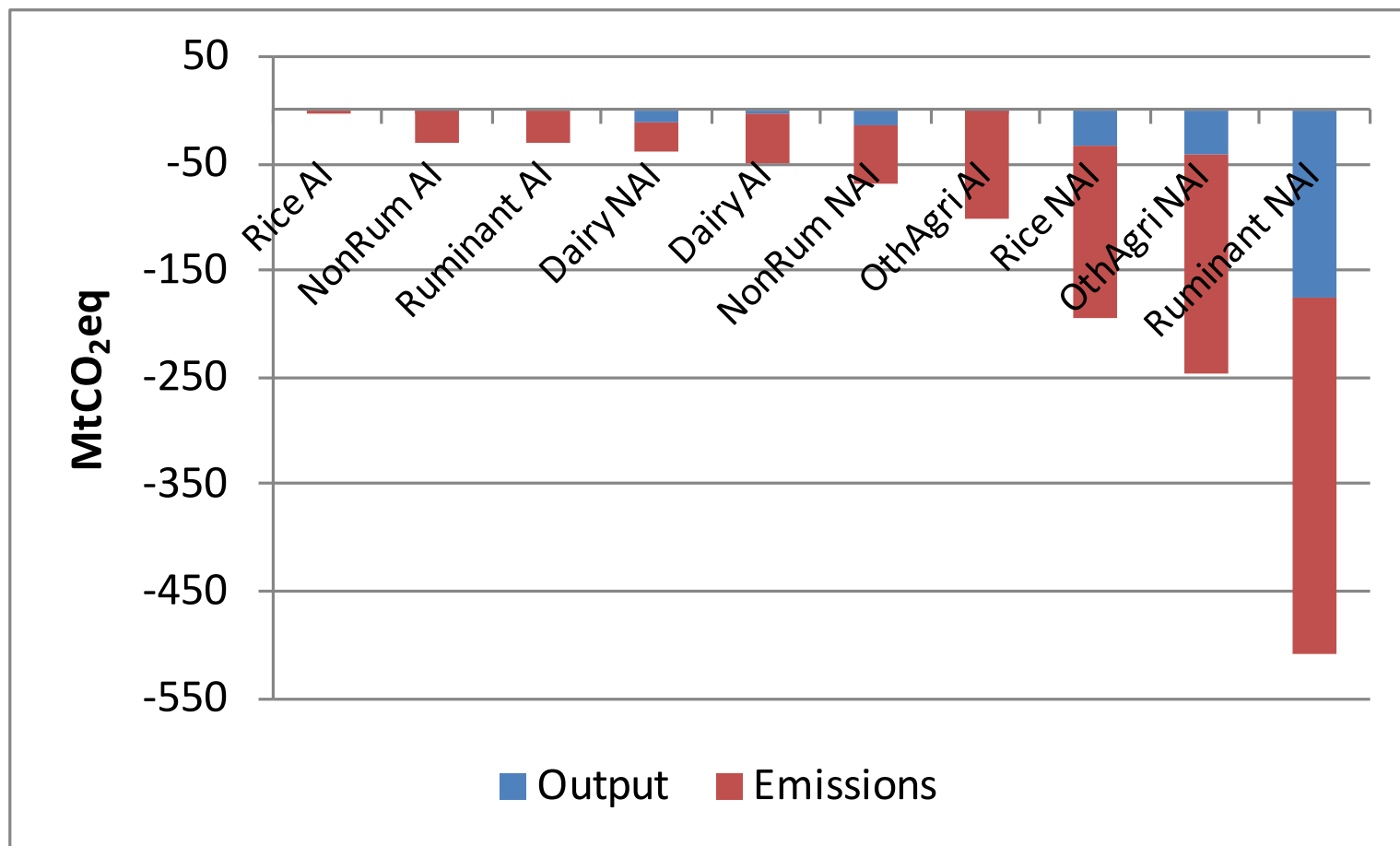
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**51% increase in global agric mitigation**

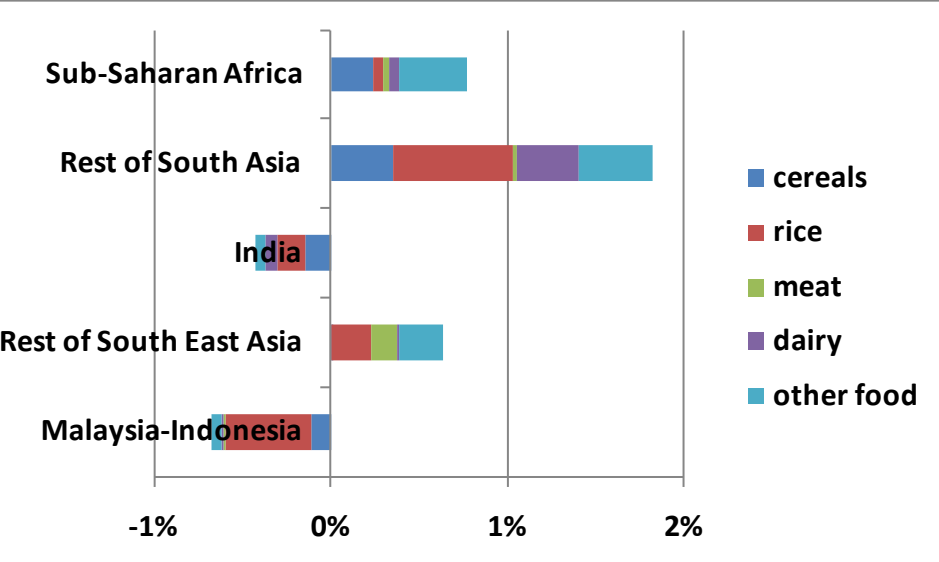
# Preliminary results: Agricultural abatement Gtax-FS



# Preliminary results: Agricultural abatement GtaxF

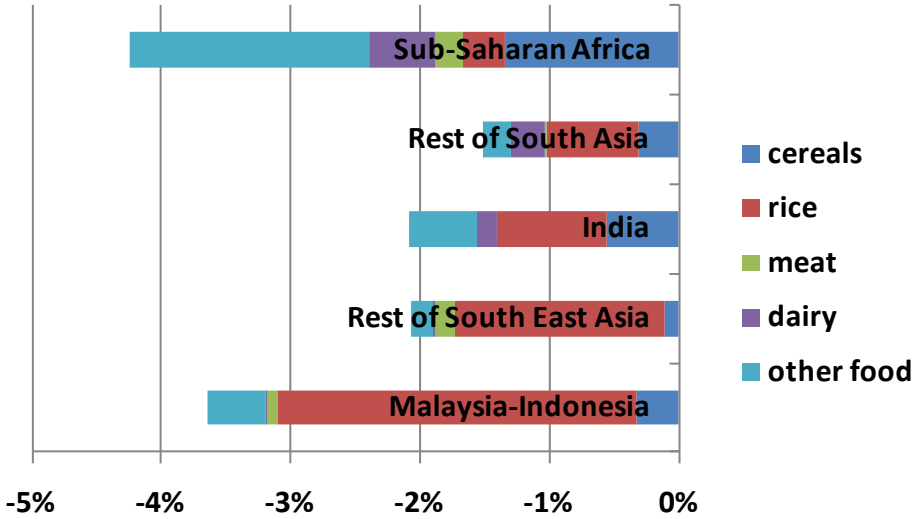


# Scenario GtaxFS has more modest impacts on nutrition due to both income and price effects



Impact on *caloric consumption*, % change in Kcal/person/day due to GtaxFS climate policy

Impact on *caloric consumption*, % change in Kcal/person/day due to GtaxF climate policy



# Conclusions

- **Agriculture and land use change account for 1/3 of global GHG emissions, but could contribute up to 1/2 of near term mitigation**
- **Global forest carbon sequestration subsidy is important:**
  - **Large supply of low cost abatement in near term**
  - **Limits emission leakage from Annex I carbon policies**
  - **However, bids land away from agriculture and may adversely affect food security and agricultural incomes in developing countries**
- **Mitigation policies can drive up food prices, adversely affect food consumption in undernourished countries**
  - **can be addressed with subsidy mechanism**

# Next steps & related projects

- **More refined livestock specification**
  - multi-product dairy sector
  - intensification (land-feed sub)
  - grazing land productivity
- **Improve policy realism**
  - abatement subsidy
  - account for own consumption in agric
- **Revise EPA MACs**
  - working with CSU Century modellers estimate soil C sequestration potentials
  - working with Steve Rose (EPRI) to augment & revise EPA MACs



Thank you!

# Forest sequestration at both the intensive and extensive margins; intensive margin is governed through 'own-use' substitution

