

Dealing with Uncertainty: implications for fisheries adaptation

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Perry presentation, OECD Workshop,
Busan, Korea, 10-11 June 2010

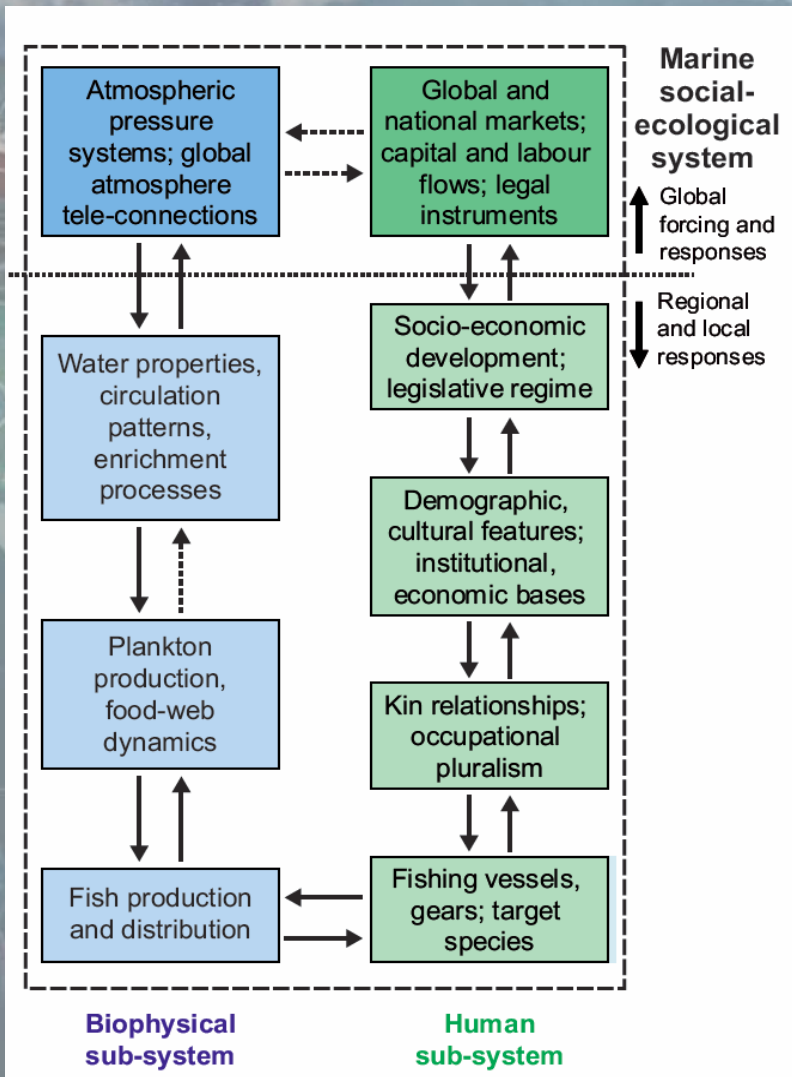


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Coupled marine social-ecological systems



Social-ecological systems:

- complex adaptive systems including social (human) and ecological (biophysical) sub-systems in two-way feedback relationships
- integrated concept of humans-in-nature
- delineation between human social and ecological systems is artificial

Berkes. In Press. In: Ommer et al. World Fisheries: a social-ecological analysis. Wiley-Blackwell.

Perry et al. 2010. In: Barange et al. Marine ecosystems and global change. OUP



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Types of Uncertainty

1. **Observation uncertainty** (current state of the system is not completely known)
 - due to natural variability on a variety of time and space scales
 - difficulties in making accurate observations
2. **Model uncertainty** (models are not perfect)
 - due to wrong or incomplete systems and processes included in the models (or missing entirely)
 - lack of knowledge of parameter values
3. **Process uncertainty** (lack of understanding of the system)
 - lack of knowledge of how system is structured and functions
 - interacting effects of multiple drivers of change
 - uncertainty over human behavioural responses
4. **Policy uncertainty** (inadequate application)
 - Information not communicated clearly or policies not appropriate



Expected impacts of climate change on marine ecosystems

1. Changes in species' distributions

- model globally on the basis of “habitat envelopes”
- one model predicts range shifts of 600 km for pelagic species and 220 km for demersal species, with 83% moving poleward
(Cheung et al. Fish and Fisheries, 2009)

2. Changes in species' abundances

- due to changes in recruitment, conditions exceeding physiological limits, etc.

3. Changes in productivity of marine ecosystems

- expectation is for marine ecosystem productivity to decrease in low latitudes and increase in high latitudes
- response of upwelling areas is unclear

(e.g. Barange and Perry. 2009. FAO Tech. Rept. 530)



Several factors complicate predictions of climate change impacts

- local expressions of global-scale predictions
 - e.g. details of changes in fish distributions; threshold effects
- disruption of existing communities as species respond at different rates to warming conditions
- changes of seasonality – mismatch of life cycle timing
- uncertainties about how nutrient inputs and productivity will respond to warmer conditions
- declines in adaptive capacities of marine ecosystems to climate change due to effects of fishing and habitat loss, e.g. shorter life spans, loss of sub-populations

Result is: increased Model and Process uncertainty



Drivers of change in marine social-ecological systems

Biophysical drivers:

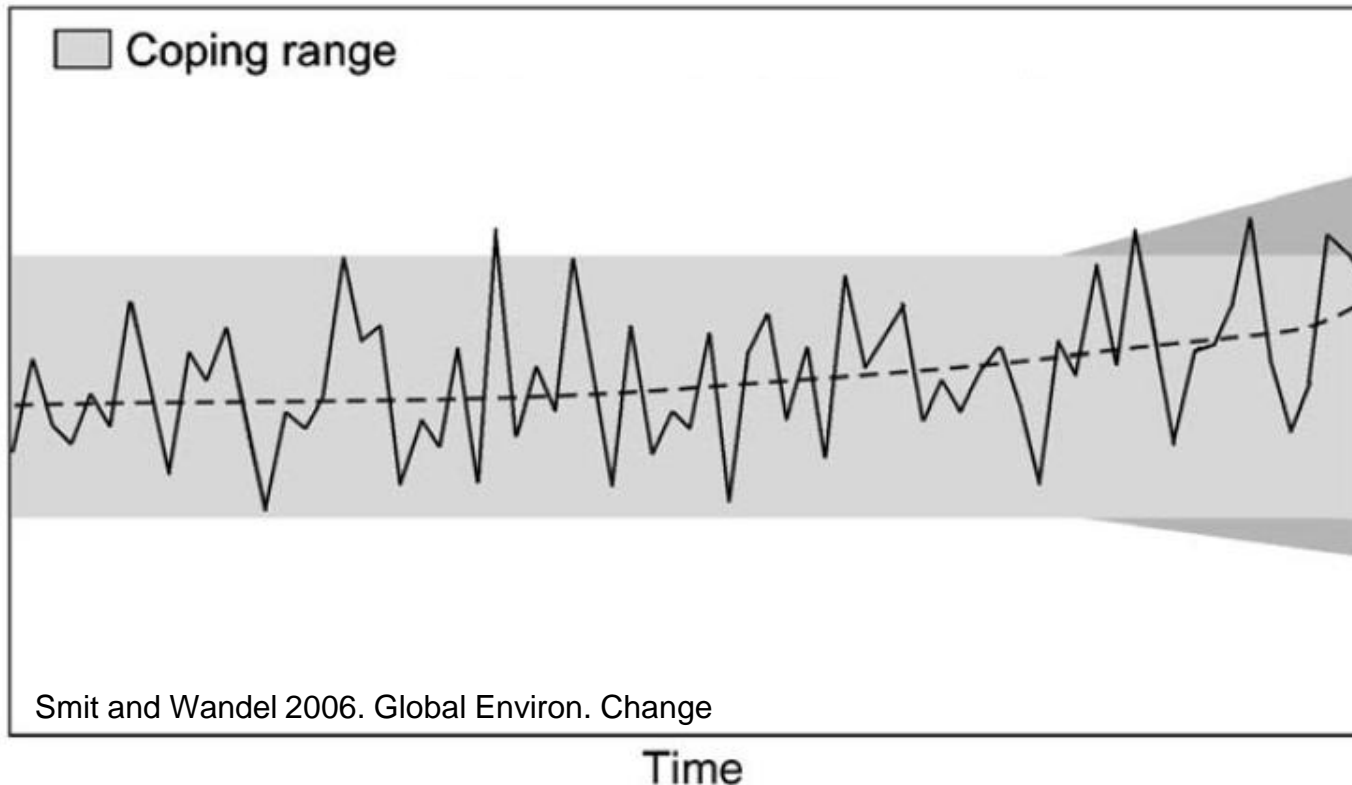
- environmental variability
- climate trends (change)
- acidification
- changes in oxygen concentration
- internal ecosystem dynamics (predator-prey; disease)

Human drivers:

- fishing
- habitat degradation
- contaminants
- introductions of exotic species
- mineral extraction
- demographic changes
- economic changes
- market / trade changes
- infectious diseases
- societal and international agreements
- law and property relations
- policy changes



Human social systems cope with variability (uncertainty) within their “normal” range of experience, and adapt to variability beyond their “normal” range.



“Normal” range is therefore a scale issue, i.e. relative to the experience and adaptive capacities of the natural or human social systems



Synthesis of responses of fishing-dependent human communities to global changes expressed locally

- at short time scales and in response to “small” changes (coping strategies – relatively quick to start, somewhat reversible):
 - intensify effort
 - diversify to other gears and species
 - migrate
 - “hibernate”
- at longer time scales, or in response to “big” changes (adapting strategies – slower to implement, difficult to reverse):
 - political reform
 - capacity building
 - restructuring
 - community closure



Queensland east coast inshore finfish fishery

(Courtesy Renae Tobin and Steven Sutton, James Cook University, Cairns, Australia)



Commercial fishery

- about 200 active vessels
- average experience 28 years
- target multiple species
- 7% of vessels depend on inshore

Charter fishery

- about 230 vessels
- average experience 8 years
- target mostly (75%) Barramundi
- 70% of vessels depend on inshore



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Queensland east coast inshore finfish fishery

(Courtesy Renae Tobin and Steven Sutton, James Cook University, Cairns, Australia)

Explore potential adaptive capacities of these fisheries to a hypothetical scenario of warmer waters, barramundi move south and species composition changes in northern Queensland:

Commercial fishery

- can move
 - can change species
 - low investment and debt – good potential for restructuring
- = good social-ecological resilience

Charter fishery

- some can move
 - most cannot change species
 - high investment, difficult to restructure
 - young, high education, previous experience elsewhere, low household dependence on fishing
- = good social, but not ecological, resilience

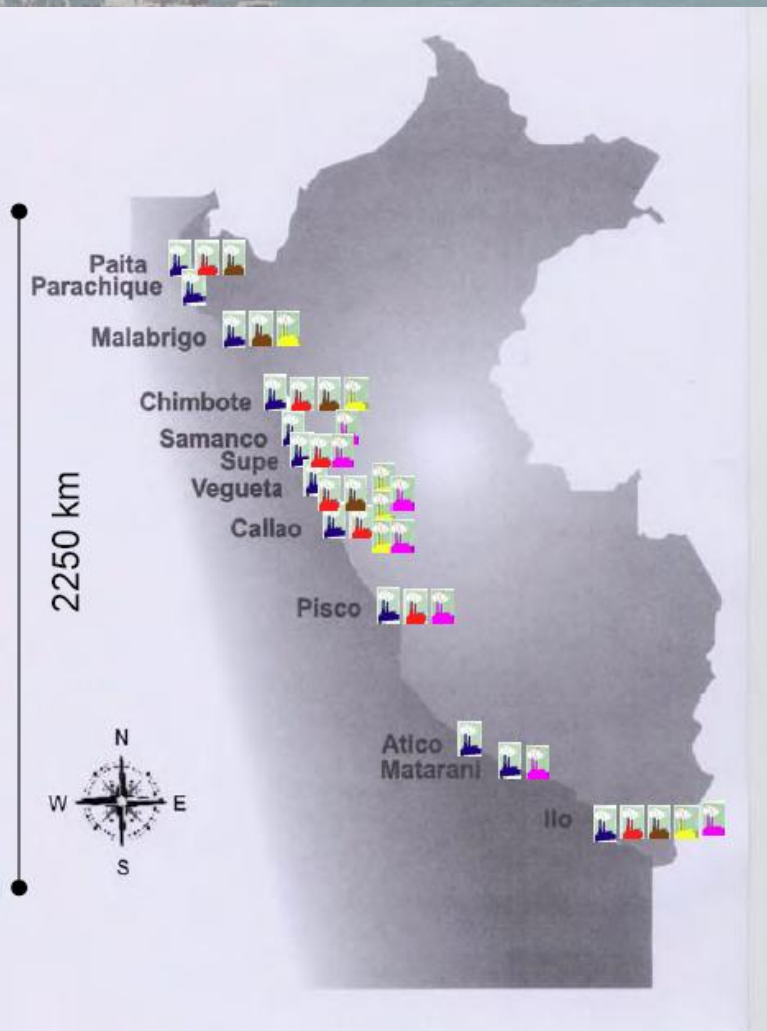


Peru – adaptations to interannual (ENSO) and multi-decadal variability

(Courtesy Milena Arias Schreiber, M. Ñiquen, M. Bouchon, IMARPE, Peru)

1. Decentralised processing plants

- but significant potential social consequences



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Peru – adaptations to interannual (ENSO) and multi-decadal variability

(Courtesy Milena Arias Schreiber, M. Ñiquen, M. Bouchon, IMARPE, Peru)

1. Decentralised processing plants

- but significant potential social consequences

2. Low cost unloading facilities

3. An opportunistic industry

- industry is able to substitute other species for fishmeal processing

4. Flexible formal institutions

- lack of a management plan for the anchovy fishery avoids legal instruments that could restrict or delay rapid management decisions

5. Rapid response from management institutions

- it takes two and a half days to close the anchovy fishery following written recommendations from the Peruvian Research Institute






Enhancing adaptive capacities of marine social-ecological systems to variability and uncertainty - good step towards adapting to climate change

| Biophysical systems | Human social systems |
|---|--|
| Reduce overall fishing pressure | Adopt a livelihoods approach |
| Shift exploitation to functional groups (& new fishing opportunities) | Current policies may not be appropriate under climate change, e.g. management targets; subsidies |
| Do not focus on biomass alone: maintain life spans; sub-populations | Increased uncertainties require more monitoring |
| Do not decrease trophic level of fish communities | Governance: active communication and involvement with stakeholders |
| Adapt fishing and stock rebuilding to current productivity conditions | New agreements may be needed for problems (e.g. migratory stocks) |



Analogy with explicit inclusion of uncertainties into weather forecasting

| <u>Old Paradigm</u> | vs. | <u>New Uncertainty Paradigm</u> |
|--|--|---|
| Focus only on reducing uncertainty |  | Focus on reducing & quantifying uncertainty |
| Single value “most likely” forecast |  | Most likely value and probabilities of other values |
| Decisions based only on “most likely” scenario |  | Decisions based by weighing costs and impacts of each possible scenario |
| Status quo socio-economic losses due to forecast error |  | Risk mitigation, socio-economic enhancements due to factoring forecast error in decision making |

NOAA. 2009. State of the Science Fact Sheet. Weather Forecast Uncertainty.



Recommendations for dealing with uncertainty

1. Observation uncertainty

- invest in monitoring (of critical components of the social-ecological system)
- statistical modelling of near-future conditions rather than long-term projections

2. Model uncertainty

- develop multiple models, and which are robust to model uncertainties (i.e. use a model ensemble approach)

3. Process uncertainty

- invest in research to
 - improve understanding of critical processes,
 - identify highly sensitive components, and
 - identify important processes not included in models

4. Policy uncertainty

- prior planning with stakeholders
- monitoring implementation, and periodic review of policies



Dealing with uncertainty: implications for fisheries adaptation

- **Climate change** is but **one of many drivers of change** in marine social-ecological systems
- Fisheries systems have capacities to adapt to uncertainties due to environmental and human variability
 - these can be enhanced or suppressed by management and policy actions
- Recognise the inherent uncertainties of observations, models, underlying processes, and the application of policies
 - requires risk-based decision making
- **No matter how good the predictions, there will always be uncertainties and, consequently, `surprises`**
 - **need to build capacities in both the `natural` and human social systems which support adaptation to surprises**



Acknowledgements

Large parts of this presentation are derived from the Global Ocean Ecosystem Dynamics (GLOBEC) program

- a core program of IGBP, SCOR, and IOC

Wish to thank specifically:

Rosemary Ommer; Manuel Barange; Cisco Werner

