Perspectives on Technical Barriers to Trade, Subsidies and Barriers to Investment

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Overview of presentation

- Technical barriers to trade (TBTs)
 - > WTO Agreement, types of requirements, issues
- Subsidies
 - > Definition, extent, impact, WTO
- Barriers to investment
 - > Issues and situation
- Two NRI projects:
 - Implications of fish trade liberalisation for developing countries;
 - Sustainability Impact Assessment (SIA) of proposed WTO Negotiations Fisheries sector study.



Technical Barriers to Trade (TBT)

- WTO Agreements on SPS and TBT
 - Not currently negotiated as part of Doha Round
- SPS covers only food safety and health issues
- Other technical measures come under TBT
- SPS and TBT are mutually reinforcing



WTO Agreement on TBTs seeks to ensure:

- Technical standards and regulations do not create unnecessary obstacles to trade
- Code of good practice is used
- Procedures for testing should be fair and equitable
- No unfair advantage for domestic products as a result of standards
- Transparency (i.e. notifications)



Examples of technical import requirements

- Restrictions on the fish (e.g. size, presentation)
- The catch method (e.g. use of turtle excluder devices in shrimp fisheries; dolphin-safe tuna fishing)
 - ➤ India case study: SPS measures introduced in the 1990s had far more impact than TBT measures related to the turtle/shrimp dispute with the US
- Labelling (origin of the catch, generic marketing names, etc)



Fisheries Subsidies - Issues

- Definition of subsidies
- Budgeted and unbudgeted subsidies
- Direct and indirect subsidies
- Lack of transparency
- Terminology (government support, subsidies, governmental financial transfers)



Types of fisheries subsidy (UNEP, 2004)

- Subsidies to fishing infrastructure
- Management services
- Subsidies to securing fishing access
- Subsidies to decommissioning of vessels
- Subsidies to capital costs
- Subsidies to variable costs
- Income supports
- Price supports



Extent of fisheries subsidies

- WWF estimates: at least US\$ 15 billion p.a.
- World Bank (Milazzo, 1998): US\$ 14 20 billion per annum
- OECD: around US\$ 6.7 billion in government financial transfers (GFTs) in 2003 in OECD countries; i.e. 21% of the value of landings



Impact of fisheries subsidies

- Impact depends on:
 - fleet capacity, i.e. overcapacity, full capacity, and less than full capacity
 - type of management regime, i.e. open access, catch control, and effective management
- Impact touches on a range of issues: e.g. economic, social, environmental, governance.



Fisheries subsidies and the WTO

- There is agreement that disciplines on fisheries subsidies require strengthening – highlighted in the Declarations of the fourth and sixth WTO Ministerial Conferences
- Negotiating Group on Rules mainly three different negotiating positions (top-down, bottom-up, middle ground)
- The issue of Special & Differential Treatment (SDT) of developing countries fisheries, e.g. small-scale fisheries
- Anti-dumping measures (ADMs)



Barriers to Investment

- Participation in fisheries by wholly or partly foreign owned vessels is governed by laws and regulations related to:
 - > Foreign investment rules
 - Registration of vessels in a country's ship register
 - Regulations on the participation in fishing activities
 - > Rules for quota allocations



Impact of foreign investments (Hannesson, in OECD, 2003)

- Effects of foreign investments depend on the fisheries management regime
- Under open access regimes, the additional foreign investment may add capacity and reduce stocks
- Under catch control regimes there will be no resource or trade effects as catch is limited
- Under effective management involving some property rights scheme there will be competition for quotas while overall catch and hence traded quantities remain unchanged

Situation in OECD countries

- Countries that, subject to registration, allow foreign investment and participation in the fishing fleet (e.g. Spain, Netherlands)
- Countries that permit foreign investment but with caps, i.e. mostly minority holdings of less than 50% (e.g. Australia, Canada)
- Countries that restrict foreign investments to "much" less than a minority holding, i.e. less than 25% (e.g. USA, New Zealand)



Situation and issues in developing countries

- General barriers such as: legislation, administrative and infrastructure barriers; lack of transparency; lack of economies of scale; rules of origin related to preferential access to markets (e.g. fish processing industries)
- Registration of foreign vessels can lead to overcapacity in host country / flag state waters
- Many flag states fail to live up to their international responsibilities, which can lead to IUU fishing
- Assessment of performance of flag states and capacity building is required



Policy coherence issues

- Trade related Progress required at WTO on
 - > Fisheries subsidies disciplines
 - **→** Harmonisation (e.g. SPS, TBT)
 - > Internationally agreed investment rules
- Environment related
 - ➤ Effective fisheries management is required for sustainable trade. This requires measures at both national and international levels.
- Question: to what extent can and should WTO deal with environmental matters?



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Thank you for your attention!

www.nri.org/projects/fishtrade/index.htm www.sia-trade.org

