

# Challenges in Assessing the Impacts of Aid for Trade: Perspectives of African Trade Practitioners

Stephen N. Karingi
United Nations Economic Commission for Africa

This presentation is based on work from three sources: An Expert Group Meeting on AfT held in Addis Ababa in June 2010 and two UNECA studies; Karingi and Leyaro (2010) and Spence and Karingi (forthcoming).

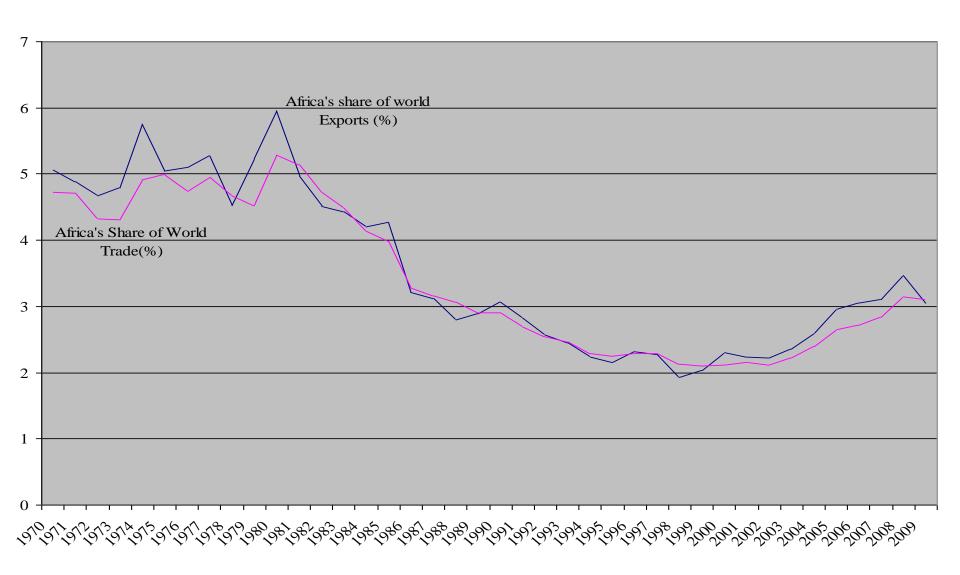


#### Contents

- Africa's global trade share (competitiveness)
- Status of Aid for Trade Flows to Africa
- Assessing the Impact of Aid for Trade
- Empirical Evidence on the Impacts of Aid for Trade
- Persisting Issues and Concerns of the AfT Initiative
- Recommendations



### Export competitiveness as market share



### Export Competitiveness as Market Share: Constant Market Share Analysis

$$\sum_{i} (X_{i}^{2} - X_{i}^{1}) \qquad \text{Export growth}$$

$$\equiv \qquad \qquad \equiv$$

$$r \sum_{i} X_{i}^{1} \qquad \text{World effect}$$

$$+ \qquad \qquad +$$

$$\sum_{i} (r_{i} - r) X_{i}^{1} \qquad \text{Commodity composition effect}$$

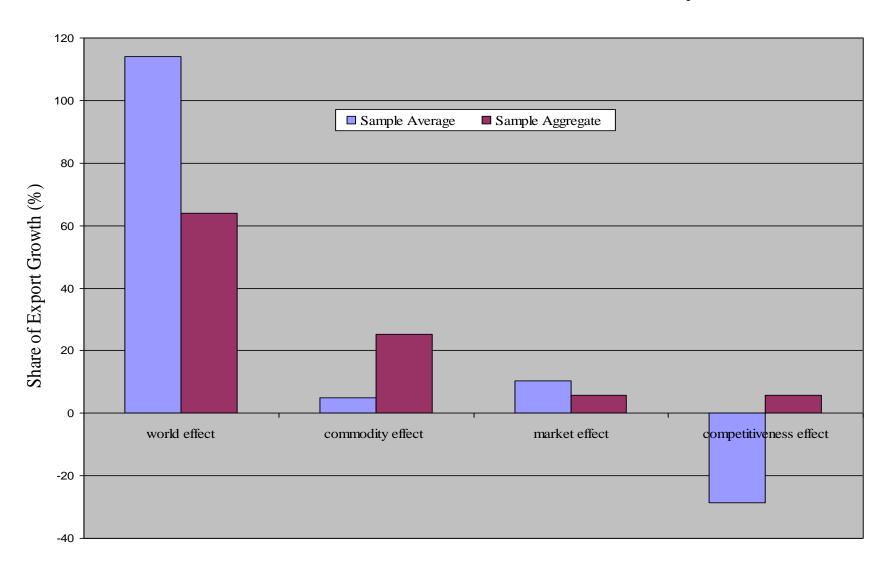
$$+ \qquad \qquad +$$

$$\sum_{i} \sum_{j} (r_{ij} - r_{i}) X_{ij}^{1} \qquad \text{Market distribution effect}$$

$$+ \qquad \qquad +$$

$$\sum_{i} \sum_{j} (X_{ij}^{2} - X_{ij}^{1} - r_{ij} X_{ij}^{1}) \qquad \text{Competitiveness effect}$$

### Export Competitiveness as Market Share: Constant Market Share Analysis

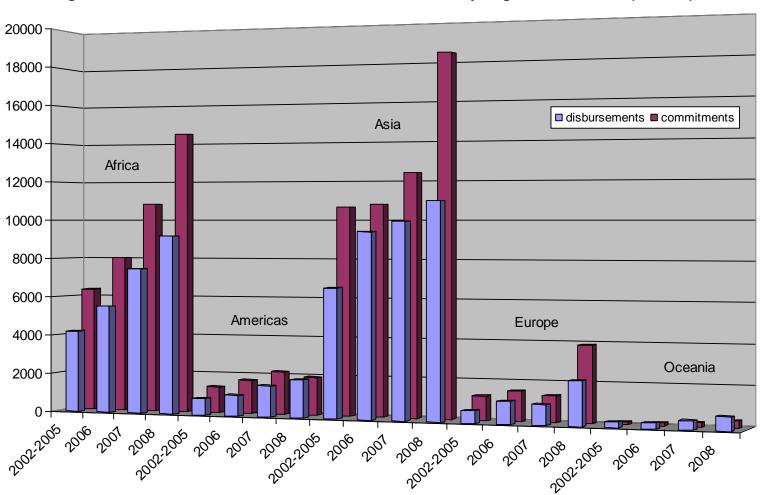


### Export Competitiveness as Market Share: Constant Market Share Analysis, Ethiopia

- Export growth, 2004 2008: 192% (\$1.05bn)
  - world effect = 31% (\$329m)
  - commodity composition effect = 25% (\$259m)
  - market distribution effect = 26% (\$268m)
  - competitiveness effect = 19% (\$194m)
- Share of Products:
  - competitive = 61%
  - uncompetitive = 20%
  - not-traded = 19%
- Most Competitive Product: Vegetables (\$141m)
- Least Competitive Product: Gold (-\$148m)
- Most Competitive Relationship: Netherlands (\$89m)
- Least Competitive Relationship: Switzerland (-\$136m)

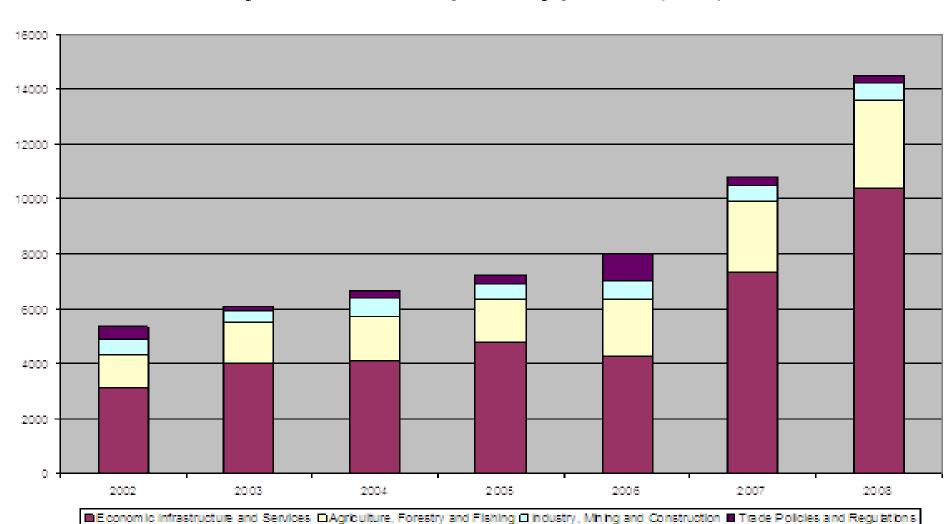
## AfT commitments have risen and disbursements are up

Figure 1: Aid for Trade Commitments and Disbursements by Region, current US\$ (millions)



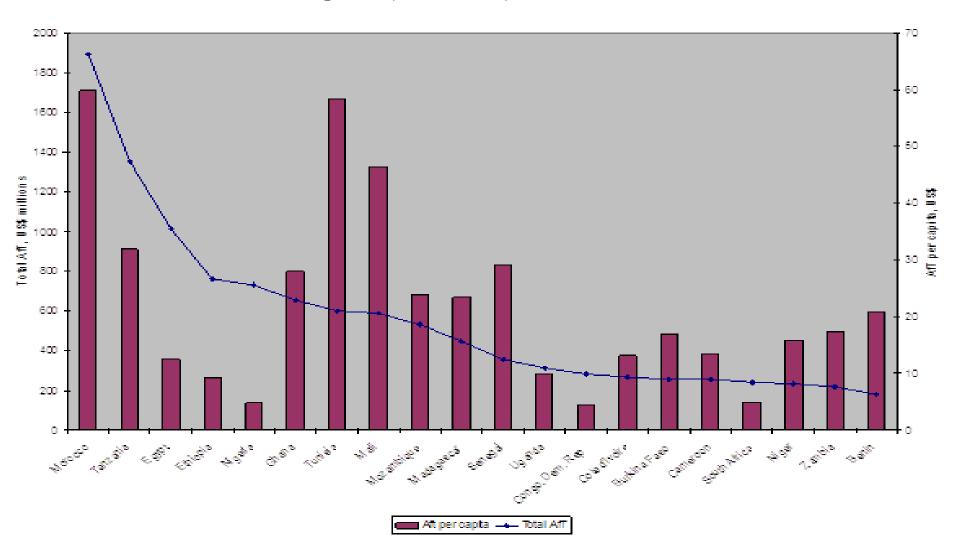
### AfT Commitments conform to patterns elsewhere, infrastructure leads

Figure 2: Aid for Trade to Africa by Broad Category, current USS (millions)



### Vast disparities in AfT across Africa

Figure 3: Top 20 African Recipients of AfT in 2008





### Status of Aid for Trade Flows to Africa - observations

- AfT commitments grew 62% over baseline in 2008.
- Disbursements in 2008 better than in 2006.
- Asia (45%) and Africa (35%) main recipients of AfT.
- Infrastructure (70%) & productive capacity (26%)
- AfT concentrated: 20 countries take 70% of total.



### Status of Aid for Trade Flows to Africa - reservations

- The statistics do not tell the whole story.
  - 23% of MS think statistics reflect reality. 16% otherwise.
- Feeling that current commitments insufficient and might be at expense of important ODA sectors.
- Priorities not being identified by beneficiaries and there are political considerations and conditions.
- Two year lags too long on statistics.



### Assessing the impacts of Aid for Trade

- Can AfT be linked to concrete trade outcomes?
- Conceptual framework must be informed by what is expected from AfT programmes.
- The assessment is beneficial both from supply and demand sides (donors and recipients).
- Difficulty is sifting out other factors affecting trade.
- Costly case-by-case approach may be necessary.

### Digression on Assessing AfT: Trade Facilitation and Export Competitiveness

#### Trade facilitation

Reduced on the border costs

Better business environment

Improved infrastructure

Improved institutions

#### **Export** competitiveness

Improved firm productivity

Easier access to imports

Easier access to foreign markets

More FDI and other inputs to production

#### **Outcomes**

More exporting firms

Intensive expansion

Bigger firms

More sophisticated exports

FDI, technology and productivity spillovers

#### **Benefits**

Cheaper domestic goods

Protection from shocks

Export led growth

Job creation



Feedback effects to more trade facilitation



### Trade facilitation and export competitiveness

- An on-going UNECA study on trade facilitation and export competitiveness.
- Regress total factor productivity (*TFP*) and income level of exports (*EXPY*) on 4 indicators of trade facilitation from Portugal-Perez and Wilson(2010):
  - *INF*, physical infrastructure
  - *ICT*, information and communications technology
  - BORDER, border efficiency
  - BUS, business environment
- Small sample size (21x4 and 17x4).



## Trade facilitation and export competitiveness

- Results from the on-going UNECA study on trade facilitation and export competitiveness found that:
  - Trade Facilitation can bolster total factor productivity (TFP)
  - Hard Infrastructure is the most significant
  - Pervasive transaction effect
  - Weaker impact on income level of exports (EXPY)
  - Physical infrastructure still significant
  - Less prominent production effect



### Back to Assessing the impacts of Aid for Trade

- Assessments promote dialogue if a link can be demonstrated between AfT and binding constraints.
- Conceptually, AfT should improve trade capacity indicators (i.e. diversification, IAT, competitiveness).
- Challenge of conceptual framework is to capture the complexities of linkages involved and establishing causality.



# Empirical evidence on impacts of AfT

- On aggregate, a UNECA study finds that AfT seems to have a significant effect (in the expected direction) on export diversity:
  - A one percent increase in AfT appears to improve the export diversification index by 0.04 per cent (note that the diversification index ranges between 0 and 1).
  - In the case of Africa, the results on diversification are largely driven by investment in economic infrastructure and productive capacity.
    - A one per cent increase in any of these improves the diversification index by 0.02 and 0.03 per cent respectively.



# Empirical evidence on impacts of AfT

- The same UNECA study found that in aggregate terms, AfT also appears to have positive effects on competitiveness in Africa with compounded effects of 0.02 per cent.
- The effects on competitiveness are spread equally for all the categories of AfT, between 0.01 and 0.02 per cent increments.
- With respect to trading across borders, the study found that a one per cent increase in AfT reduces cost of exporting by 0.11 per cent.



### Empirical evidence on impacts of AfT

An ODI cross-country study collaborates UNECAs.

 ODI found that US\$1 million of AfT translates into 1% reduction in costs →\$15-18 reduction per container.

 ODI study also found a positive correlation between AfT and sectoral exports.

While the evidence not conclusive, it's promising.



### Persisting issues and concerns with AfT raised by practitioners

- AfT definition can it be based grants alone?
- Coverage, predictability and political conditions.
- How to assess South-South AfT flows.
- Transparency in selection of AfT projects.
- Review focus on global and continental level.
- Information from countries to support findings.
- MfDR not being used in trade objectives.
- Overburdening M&E.
- How to deal with the "missing middle".
- Policy coordination and cooperation between RECs.



### Recommendations from AfT practitioners in Africa

- Need to allocate more AfT to small economies.
- Enhanced mainstreaming of AfT needs by MS.
  - Development partners urged to respond positively.
- MS/REC to continue prioritising regional integration
  - Partners urged to support regional integration.
- Recognise S-S donors in future M&E.
- Create environment that encourages private sector to enhance role and impact in IAT.
- Create national, regional and continental mechanisms to follow-up and coordinate AfT issues.



#### Recommendations

- Extend M&E for AfT to national and regional level.
- Strengthen data collection systems at national and regional level to facilitate evaluation of impacts.
- Use MfDR when elaborating trade needs.
- More use of case-study approaches.
- MS to take leadership in planning, M&E while including all stakeholders.
- UNECA/ATPC, AUC and AfDB to support MS and RECs in building their case studies.
- More harmonisation and coordination by RECs.



### Thank you for your kind attention!

Please visit:

http://www.uneca.org/atpc